

### Meeting Minutes North Hampton Planning Board Tuesday, October 7, 2014 at 6:30pm Town Hall, 231 Atlantic Avenue

These minutes were prepared as a reasonable summary of the essential content of this meeting, not as a transcription.
<b>Members present:</b> Shep Kroner, Chair; Tim Harned, Vice Chair, Dan Derby, Phil Wilson and Jim Maggiore, Select Board Representative.
Members absent: Dr. Joseph Arena and Barry Donohoe
Alternates present: Nancy Monaghan
Others present: Jennifer Rowden, RPC Circuit Rider, and Wendy Chase, Recording Secretary
Chair Kroner called the meeting to order at 6:35pm.
Chair Kroner seated Ms. Monaghan for Mr. Donohoe.
I. New Business
<ol> <li>Case #14:11 – Applicant Christine Harvey, Sea Breeze Sleep, 27 Lafayette Road, Suite C2, North Hampton, NH 03862. Conditional Use Sign Application – The Applicant requests a waiver to Article V, Section 506.6.K – Wall Sign. The applicant would like to exceed the 12- feet square footage requirements. Property owner: North Hampton Capitol Group, C/O Minco Development, 231 Sutton St., Suite 1-B, North Andover, MA 01845; property location: 27 Lafayette Road, Suite C-2, North Hampton, NH 03862; M/L: 007-057-000; Zoning District: I-B/R – Industrial Business Residential.</li> </ol>
In attendance for the Application: Christine Harvey, Applicant
Ms. Harvey explained that her customers regularly complain about not being able to "find her" on Route 1. She has requested a waiver to be able to put up a larger sign for visibility, as well as, keeping in line with the businesses in the same complex. Ms. Harvey called earlier in the day and informed Ms. Chase that the proposed dimensions of the sign are 34" x 185'. Throughout the discussion it was determined that Ms. Harvey had an existing wall sign and although it falls within the same Zoning Ordinance Section 506.6.k., it was not specified in the notice that the waiver was also to request more than one wall sign.
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- 46 After further discussion regarding the size of the sign it was determined that the application was
- incomplete. Ms. Harvey was given the option to continue her case to the November 4, 2014 meeting to
- 48 give her the opportunity to gather and provide information the Board needs to act on the application.
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- Ms. Monaghan said that the current sign has muted and light colors and asked if the applicant
   considered using darker colors instead of a larger sign.
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- 53 Ms. Harvey said that the general complaint from her clients is that her smaller sign is getting "swallowed 54 up" by the much larger and brighter signs surrounding her business.
- 56 The Board requested the following additional information:
  - Request a waiver from Article V, Section 506.6.K. to allow more than one wall sign and the exact square footage of the relief requested.
  - Accurate rendering of the sign to be placed on the wall.
    - A statement of accurate dimensions of the proposed wall sign.
- The Applicant requested a continuance of her Case #14:11 to the November 4, 2014 meeting. She supplied a written request for the record.
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# Mr. Derby moved and Mr. Harned seconded the motion to grant the Applicant's request to continue case #14:11 to the November 4, 2014 meeting.

67 The vote was unanimous in favor of the motion (6-0).

69 II. Other Business

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71 Mr. Eric Weinberg, Altus Engineering was before the Board to request a change to a condition of 72 approval to Case #14:10 – Seacoast Power Equipment, 104 & 106 Lafayette Road. The Applicant, Ernest 73 Delle Donne requested a change of use to relocate his existing business (Seacoast Power Equipment) to 74 the adjacent lot. The "use" of the new location would remain the same, retail and storage, but because 75 of the added propane filling station and fencing the Building Inspector determined that the proposal 76 would require Planning Board approval. The Planning Board conditionally approved the Change of Use, 77 at their September 2, 2014 meeting, with a condition that the Applicant shall submit a recordable Mylar 78 of the approved plan that shall depict the required 17 parking spaces including at least 1 handicapped 79 space, the propane refilling station and fenced areas.

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81 Mr. Weinberg explained that he prepared a site plan showing the proposed fence and propane tank and 82 requested that the plan be submitted along with a recordable affidavit citing the changes to the Town 83 instead of a Recordable Mylar as stated in the first condition of approval. He said that because the site 84 plan is not an "as-built" plan the surveyor will not stamp the plan. They would have to do an existing

conditions plan requiring a full survey. He said creating a new Recordable Mylar is a matter of cost.

- 86
- 87 Ms. Rowden said that her suggestion to best remedy the situation is, instead of requiring a Recordable
- 88 Mylar, that the Planning Board require an affidavit describing the propane tank, restriping of the parking
- 89 area and the proposed fencing and attach it to the plan describing the actual changes to the site. The
- affidavit will also include that the plan is filed at the Town Office. She reminded the Board that the
- 91 application was a Change of Use, not an Amended Site Plan Application.

- 92 Mr. Harned pointed out that the Town has a Recorded Mylar on file of the proposed site plan and what
- 93 was originally built there is not exactly how the recorded plan depicts. He asked if the affidavit the
- 94 Applicant is requesting to be attached to the plan detailing all the approved changes would also include
- 95 all the changes made over the years from the original recorded plan.
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- 97 Mr. Weinberg said it is uncommon that site plans and what is actually built on the site is exact. He said 98 that one of the planters on the original site plan was not installed on the site, and small changes like that 99 that should not require a resurvey of the entire site.
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101 Mr. Wilson said he is concerned that plans the Board has approved are not what was actually built. He 102 said that the original plan included the installation of the planter to meet the vegetated % requirement 103 and by not installing it probably put the overall plan under the required %, so things like that are not 104 small and incidental changes. Mr. Wilson said that the Board has the authority to require as-built plans 105 but seldom do because of the additional expense. They usually require them when they believe there 106 will be mediation with the plan; the more complex the plan, the more need for an as-built plan.

- 107 108 Mr. Maggiore said it is a consensus of the Board that it is a concern but he doesn't believe it is up to the 109 current Applicant to right the wrong, but he also had no solution for the next occupant coming in.
- 110 111 Chair Kroner said he would like to see the propane filling station codified on the Mylar, because years 112 down the line people will know that the propane tank was approved.
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- 114 Mr. Weinberg said that the affidavit will include all the changes and be recorded at the Registry of Deeds 115 and will also include direction to the revised plan filed at the Town Office.
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- Mr. Wilson said it is not this Applicant's problem to remedy the solution; it's the property owner's.
- 119 Mr. Weinberg said he understands the Board's concerns, but they are not changing the boundaries and 120
- to a trained eye the difference to the plan and the site can be noticed; most people would be able to see 121 the difference.
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- 123 Mr. Wilson said that at the time they discover the problem is the time to remedy it.
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- 125 Mr. Derby said that a remedy has been presented that is not pure but sounds effective to him. The
- 126 question is the materiality of the deviation and there is a Professional before the Board stating that it is
- 127 minor.
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- 129 Mr. Harned said that he is sympathetic to the Applicant but he has a problem with having a plan on
- 130 record that doesn't represent what is there, and then having a verbal description (affidavit) of the
- 131 changes and additions to a plan that is not accurate to what is there.
- 132
- 133 Chair Kroner said that the Board has lessened many requirements. He said that as long as there is an
- 134 affidavit that pinpoints the changes it should suffice. He said it would be overkill to scrutinize every
- 135 plan. He said that the proposal is a change of use from retail to retail and under normal circumstances
- 136 the Board never would have had this application before them.

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- 137 Ms. Monaghan said that she agrees with Mr. Harned and Mr. Wilson that when a plan is discovered to
- be incorrect it should be corrected. She said that the Planning Board should not be put in a position to
- decide the degree of the change and what costs the Applicant can handle or can't handle.
- 140
- Mr. Wilson said that if the Board ends up going along with the process of an affidavit as part of the
  rationale of all site plans, the Board should change the process that before a Certificate of Occupancy is
  issued the Mylar shall be submitted as an as-built plan. The Building Inspector goes out for a final
- inspection for a Certificate of Occupancy and notes all the changes made from the plan that the
- engineer puts on the plan as an as-built plan and before the Certificate of Occupancy is issued the
- 146 Recordable Mylar shall be submitted for an as-built and recorded at the Registry of Deeds.
- 147
- Pat, Co-owner of Seacoast Power Equipment said that the Board should consider that they want to build their business in Town and they are trying to do everything right. He said it is not just the previous
- 150 owners fault, but also the Planning Board for not requiring an as-built plan originally. He said the
- 151 buildings added to the site are the correct sized buildings that were proposed on the plan. They are
- 152 requesting a change of use that really isn't a change of use because it is going from retail and
- 153 warehousing to retail and warehousing but they are adding fencing and a propane tank.
- 154
- 155 Mr. Maggiore said that if the process is changed it should be very well thought out. He said that the 156 Applicant should not be responsible for the mistakes made in the past. He said he is in favor of the 157 affidavit.
- 157 a<sup>:</sup> 158
- 159 Mr. Wilson moved that the Planning Board approve the Applicant's request that an affidavit be
- submitted along with a paper site plan kept at the Town Office that shows the alterations to this site
- 161 that are being approved as a change of use at this time conditioned upon the Applicant's agreement
- 162 that when he takes possession of this property he adds a restriction in the deed that is recorded
- stating that any future alteration to this property that triggers a site plan review or a change of use
- review by the North Hampton Planning Board he will submit an as-built plan in Recordable Mylar
- 165 form after that site plan change or change of use is approved and construction is complete.
- 166
- 167 The Applicant did not agree with a deed restriction. He thought the proposed affidavit would suffice.
- 168169 Ms. Rowden said that recorded affidavit would become part of the site plan.
- 170171 Mr. Wilson withdrew his motion.
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173 Mr. Harned said that if the same engineers did the original site plan then they would have all the original 174 data and didn't see why it would be so difficult to update and produce a Recordable Mylar.

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- Mr. Weinberg explained that the boundaries have not changed, but because it is not an as-built planthey would need to start from scratch with all the buildings on the property and survey the entire site.
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- 179 Mr. Wilson moved and Mr. Maggiore seconded the motion to (1) approve the Applicant's request
- 180 that a paper site plan be accepted for the approved Change of Use in lieu of a Recordable Mylar; (2) to
- 181 approve the Applicant's proposal that a recordable affidavit be accepted in lieu of the Recordable
- 182 Mylar that describes the alterations to the site, that are being approved, as a result of the approved
- 183 Change of Use, and (3) Included in the affidavit shall be a statement that the Applicant agrees that in

- 184 the event that at any future date a change in the site is proposed that triggers a review by the
- 185 Planning Board, that it will be a condition of any approval of that proposal, that an as-built Recordable
- 186 Mylar be submitted when the proposed project is completed.
- 187 The vote passed in favor of the motion (4 in favor, 1 opposed and 1 abstention). Ms. Monaghan
- 188 opposed. Mr. Harned abstained.
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## 190 <u>Prioritized Work Order updates</u>191

- 192 Jim Maggiore & Phil Wilson Wireless Telecommunications
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Mr. Maggiore said that the Select Board is determined to address this issue. He reread the Wireless
Zoning Ordinance, SB 101, now within RSA 12 K, and the Site Plan Regulations. He and Mr. Wilson
discussed it via email and Mr. Wilson came up with grammatical changes. He said he did not see any
substantive changes to the current ordinance or regulations.

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199 Mr. Maggiore said that the Town was given a 5-acre piece of property from the Lamprey family on Mill 200 Road to put a cell tower on. He said the property has Aquarion Water Company equipment on it. A 201 Representative of the wireless company along with Town Administrator Paul Apple visited the site and 202 deemed it suitable for a cell Tower. Mr. Maggiore suggested putting a balloon 150' in the air to give 203 people a visual of how tall the tower will be. He said that there are two access points on the property 204 but one crosses wetlands, and the other more appropriate access way would require widening the 205 access and consideration from the landowners. Mr. Maggiore said that proposed site behind the 206 Elementary School has been taken off the table because it is in the air craft fly zone which would not 207 allow a tower over 60-feet tall, way below the tree line.

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209 Mr. Kroner said he is familiar with the site. The property has an approved Conservation Subdivision on it.210 The cell tower site would have to be accessed from 163 Mill Road.

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212 Discussion ensued on the Distributive Antenna System (DAS). Ms. Chase informed the Board that

Attorney Peter Loughlin emailed her requesting to be placed on the November 4<sup>th</sup> agenda to request an

- extension of Thera Research Inc.'s Conditional Use Permit that the Planning Board approved in 2007.
- They have come back annually and then biannually requesting extensions for that approval so that they

will be prepared to install the antennas when wireless companies agree to sign on with them.

- 218 The Board discussed collocation.
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Mr. Maggiore said that collocation requires a building permit only and involves quicker turnaroundtimes for approvals from towns.

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Mr. Harned said that the substantial changes were solely with collocation on existing towers. He
 suggested reorganizing the ordinance and separate the comingling of collocation and new cell towers
 and list everything pertaining to collocation under that section and strip everything about collocation

- from the new cell tower section. He said that weight bearing in regards to existing towers is not
- 227 mentioned in the ordinance.
- 228

Ms. Rowden said it is clear that collocation has to be on existing structures and the Board has no
 purview to regulate collocation. She said if the collocation involves a substantial modification and that's

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when the Town can "chime in", because it would have to meet the current building codes, and that iswhen weight bearing issues can be addressed. She agrees that there are "holes" in SB 101.

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Mr. Wilson said the simplest way, is to cite the new law, RSA 12 K. He said once you start tweaking thewireless ordinance you have to involve lawyers.

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237 Ms. Rowden said that other towns have provisions in their ordinances that if the Board doesn't have

jurisdiction then the rest doesn't apply and there is a fair bit that doesn't apply because State Law

trumps it. She recommended that the Board at least add the "shock clock" times in the Site Plan

240 Regulations. The law also changed the timing for new towers in the Federal Law.

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#### 242 <u>Duplexes</u>

Chair Kroner said that duplexes are allowed under the Inclusionary Housing Ordinance, the I-B/R and R-1
district and he is concerned with the lack of continuity. He questioned whether getting rid of duplexes in
the R-2 zone would reduce tax revenue. He gave the example of the duplexes on Morgan Way that are

in the R-2 zone and questioned whether a single family home would receive the same value as theappraised 1.3 million dollar duplex there.

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250 Mr. Harned said we are not trying to get rid of duplexes, we are trying to focus them back to the real 251 reason why duplexes were established in the first place. Chair Kroner agreed.

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The Board discussed lowering the number of bedrooms per lot in duplexes. Ms. Rowden suggested a maximum of 3 bedrooms per unit.

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Chair Kroner said that he will have the change to the language for the next Work Session that will state
the maximum number of bedrooms shall be three (3) per unit of a duplex. He said the Board can start
thinking about scheduling public hearings for the proposed zoning amendments at the next meeting.
The Political Sign amendment is ready to go.

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### 261 <u>Wetlands</u>

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Mr. Harned said that he will have Ms. Chase forward information to the Board Members tomorrow
regarding proposed changes to the wetlands ordinances. He would like the members to take a hard look
at them and funnel any suggestions or changes through Ms. Chase to him so that he can be prepared at
the October 21, 2014 Work Session.

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268 Chair Kroner said that he got a call from Glenn Greenwood from RPC and was asked if the Planning

269 Board would consider changing the Board's meeting dates to the first and third Thursday of the month

270 while Ms. Rowden is out on maternity leave. It would be the months of December, January and

271 February. He asked the Board to think about it.

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Ms. Rowden said that the RPC has contracted a person to take her place over the next few months but that person is unable to meet on Tuesday evenings. She said that if the Board is not able to change their

275 meeting time then they can either have Cliff Sinnott come in for the Tuesday meetings or not have

anyone come in and the RPC will still review applications and field questions but will not attend the

, 277 meetings.

278 279 Mr. Maggiore supplied copies of the bacteria and water quality sampling report prepared by FB 280 Environmental Associates for the Board's review. He explained that the contamination report is relative 281 to both the Little River and the Winnicut River. 282 283 Chair Kroner said that he has been receiving updates from Stratham regarding the Rollins Farm 284 Subdivision in Stratham. It has been deemed as a Regional Impact development and North Hampton is a 285 direct abutter. The development is a direct contribution to the Exeter water supply. The Stratham 286 Conservation Commission is requesting a Hydrological Study from the Developer. 287 288 Ms. Rowden said that the RPC will schedule a regional impact meeting regarding the Rollins Farm 289 subdivision. 290 291 Chair Kroner said that the Planning Board should review Section 409.3 of the Zoning Ordinance that 292 deals with the wetlands maps. He said that he will be attending a site walk at 14 Maple Road tomorrow 293 that was recently approved by the Board for a two lot subdivision. The new owner/developer, Paul 294 Powell is constructing a duplex on one lot and has had the second lot re-delineated for contiguous 295 uplands and came up with the required 60,000 square feet of contiguous uplands to be allowed to build 296 a duplex. 297 298 Chair Kroner said that the process is supposed to be that if there is a discrepancy between the wetland 299 delineation from a Wetland Scientist and the Town's wetlands maps then the Applicant is supposed to 300 go to the Conservation Commission for clarification, and any changes have to be approved, and 301 technically, the map should be updated at that time. 302 303 Members of the Board agreed that the wetlands maps in at the Town Office are not precise. Ms. 304 Rowden said that they are derived from the National Wetlands Inventory; there is a margin of error 305 there. 306 307 Chair Kroner asked the Board to review the Section 409.3 and determine if it is the correct procedure 308 and one that we should be advising people to go through. 309 310 Chair Kroner said that if there are factual changes with the wetlands delineation at 14 Maple Road, 311 nothing will happen without review of the Planning Board. Any changes of what was approved have to 312 come back before the Planning Board for any alterations. He said the Code Enforcement Officer asked 313 Mike Cuomo, RCCD, to go on the site walk and assess the new delineations done by the Applicant's Soil 314 Scientist. The Code Enforcement Officer has the right, according to the Ordinance, to hire a third party 315 expert for validation, but that doesn't mean the Planning Board withdraws its process if that Applicant 316 comes back for an amended subdivision plan. The Board can either accept what the consultant says or 317 not. 318 319 Mr. Harned said that everyone is in agreement that the approved site plan is what is to be done and if 320 the wetland delineation on the plan is going to be modified it has to come back to the Planning Board in 321 order to do that. The Code Enforcement Officer has the right to hire a third party expert at the owner's 322 expense which will be Mike Cuomo who will not go out and verify what the Applicant's Soil Scientist 323 delineated, he is going to perform his own delineation of the wetlands. If it comes back to the Planning

- Board it will be up to the Board to accept it or hire a 4<sup>th</sup> Soil Scientist. If Mr. Cuomo discovers that there is no change from the original plan it will be a moot point.
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- 327 Mr. Harned said that there are "lots of record" that do not have a site plan on file and do not show
- 328 where the wetlands are and it reverts back to the Normandeau Wetlands Map at the Town office that
- 329 shows where the wetlands are. If there is disagreement as to what is shown, there is a process to go
- through outlined in 409.3. He said the Board should maybe be more diligent in comparing the Town
- 331 Wetland Map when looking at a site plan showing where the delineation is and acknowledging the fact
- that by approving the site plan they are also approving the update to the Town Map.
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- The Meeting adjourned at 9:52 p.m. without objection.
- 335
- 336 Respectfully submitted,
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- 338 Wendy V. Chase
- 339 Recording Secretary
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- 341 Approved October 21, 2014